

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22

Minutes of the  
BOUNTIFUL CITY COUNCIL

July 23, 2019 – 6:00 p.m.

23  
24  
25  
26  
27  
28  
29  
30  
31  
32  
33  
34  
35  
36  
37  
38  
39  
40  
41  
42  
43  
44  
45  
46  
47

Present:	Mayor	Randy Lewis
	Councilmembers	Kate Bradshaw, Kendalyn Harris, Richard Higginson, John Marc Knight, Chris Simonsen
	City Manager	Gary Hill
	City Engineer	Lloyd Cheney
	City Planner	Francisco Astorga
	City Attorney	Clinton Drake
	Finance Director	Tyson Beck
	Parks Director	Brock Hill
	Recording Secretary	Maranda Hilton

Official notice of the City Council Meeting was given by posting an Agenda at the temporary City Hall locations (805 South and 150 North Main Street) and on the Bountiful City Website and the Utah Public Notice Website and by providing copies to the following newspapers of general circulation: Davis County Clipper and Standard Examiner.

**Work Session – 6:00 p.m.**  
**South Davis Metro Fire Station Conference Room**

Mayor Lewis called the meeting to order at 6:03 p.m. and welcomed those in attendance. He then turned the time over to Mr. Francisco Astorga, Bountiful City Planning Director for the remainder of the meeting.

**BOUNTIFUL TRAILS MASTER PLAN UPDATE– MR. FRANCISCO ASTORGA**

Mr. Astorga began by saying that access to good trails and parks positively affects quality of life, and because Bountiful is uniquely situated against the mountains there are good opportunities for Bountiful’s residents to utilize many trails. The previous Trails Plan update took place in 2009 and many things have changed both in Bountiful and in the world beyond since then, so an update to the Trails Plan is necessary and very helpful. The City hired Blu Line Designs as consultants to help in this process, and the Master Plan is now ready for the Council to review and give direction to make sure the appropriate City goals and priorities are in mind.

Mr. Astorga turned the time over to Mr. Rob Donigan of Blu Line Designs to walk through the Trails Master Plan. The Plan covers existing and proposed trail maps, proposed trail head signage and trail marker schematics, a needs assessment of current trails and any deficiencies that need to be addressed, results of a community outreach survey about trails, goals and objectives of the trails system developed alongside the Trails Committee, specific project proposals that will help attain the City’s goals and cost estimates for the proposed projects.

The proposed trails and projects include the Creekside Trail, Holbrook Trail bridges, Holbrook Canyon Trails to Eggett Park and Ward Canyon Trail, a Mueller Park downhill trail, a North Canyon single track trail, the North Canyon Trailhead, a Twin Hollow Park pump track, an urban Bonneville Shoreline Trail to Ward Canyon, and a Ward Canyon trail to Tolman Park.

1 The results of the community survey clearly show that residents of Bountiful want more trails  
2 and want opportunities to be involved and to help create and improve these trails. One prevalent issue  
3 is the popularity and overcrowding of the Mueller Park trail by pedestrians and mountain bikers.  
4 Many people love that trail, but its heavy use makes it dangerous for bikers and pedestrians when  
5 shared. In response to that concern, the plan proposes the creation of a parallel downhill trail for  
6 bikers.

7 Another concern for residents was the completion of the Bonneville Shoreline Trail (BST)  
8 through Bountiful to connect it to the other communities along the Wasatch Front. The plan shows a  
9 proposed pathway for the BST, however the completion of the BST through Bountiful is a project  
10 that is being planned and managed by Davis County, so they will have final say in the exact  
11 placement of the trail.

12 It is currently proposed that priority be given to building the North Canyon single track trail,  
13 and to building bridges on the Holbrook Canyon trail because those projects already have funding in  
14 place. The next priority would be the Mueller Park downhill track due to the heavy use of that trail  
15 and the safety issues involved. Councilwoman Bradshaw, who is an avid mountain biker and also  
16 frequents this trail, said that even the most conscientious bikers will have a hard time avoiding  
17 accidents due to the many blind corners and terrain of the Mueller Park Trail. She supports that the  
18 City actively pursue the involvement of the Forest Service in the creation of a parallel downhill trail.  
19 Other attendees agreed that the Mueller Park Trail is and has been a safety issue for a long time and  
20 needs to be given priority.

21 The proposed Creekside Trail is one that would go from East to West and connect Mueller  
22 Park to Creekside Park and continue on to the west boundary of the City. It would have the added  
23 benefit of giving additional fire access to parts of the City that are currently hard for firefighters to  
24 access. This will be a long-term project as it is a lengthy trail with lots of paving. Councilman  
25 Higginson asked what the life expectancy of an asphalt trail would be in that location where the soil  
26 is very active. Mr. Brock Hill, Parks Director, estimated that it would last two to three years before  
27 needing to be repaired in order to maintain its usability.

28 In Holbrook Canyon the plan includes putting in five new bridges, some of which will replace  
29 existing bridges that are in poor repair and others will be in new locations where it is difficult to cross  
30 the creek. It is also proposed that an underpass be constructed under Bountiful Boulevard to connect  
31 the Holbrook Trail to Eggett Park.

32 Two other projects will be to create an unpaved trail system north of Holbrook Canyon called  
33 the Meadow Loop Trail, and to connect Tolman (Rocket) Park to Ward Canyon Trail with an  
34 unpaved connector.

35 New trailhead signage and trail markers would be placed and used consistently throughout all  
36 of the trail systems to create continuity. The markers would be made out of a composite fiberglass  
37 material called carsonite, which is safer for bikers and is durable.

38 Mr. Donigan then showed a table of estimated costs for each of the projects. Mr. Astorga  
39 reminded the Council that these costs are simply for helping future decision-makers figure out which  
40 projects to prioritize by their approximate cost, they are in no way budget items or bills.

41 Councilwoman Harris asked about the results of the survey on RAP Tax uses, and if the  
42 results from that were included in this Trails Master Plan. Mr. Gary Hill answered that they were not  
43 included in this document, but that the results of the survey showed that Bountiful residents are  
44 highly interested in trails, which then resulted in the Council working closely with the Trails  
45 Committee and this document being created in order to give a more concrete vision to the residents'  
46 desires.

1 Councilwoman Bradshaw thanked Mr. Jesse Bell (Trails Committee) for his many hours of  
2 work on this plan and asked about the possibility of the joint financing of these projects given that  
3 while the trailheads sit on Bountiful land, the majority of the trails sit on county-, state- or forest  
4 service-owned land. The Mayor answered that over two years ago, Davis County was one of the only  
5 counties that passed Proposition 1 which raised sales tax 0.25% of one cent and the millions of  
6 dollars that will be generated by that tax can only be used on very specific things, one of which is  
7 trails. So he hopes that every year the City will be able to apply for some of those funds and use them  
8 on these much needed projects to help beautify and improve our City. Mr. Gary Hill answered that as  
9 far as State and Forest Service resources are concerned, there are also a few ongoing fund sources  
10 available, such as the Outdoor Recreation Grant and the LeRay McCallister Fund that can be applied  
11 for. There is always a lot of demand for those resources however, so the City will need to be creative  
12 and prioritize.

13 Councilman Simonsen asked if the Trails Committee had ever thought to create a 501(c)(3)  
14 Foundation that people can donate money to in order to help fund these projects instead of always  
15 going to the government for money. There are so many people interested in supporting these trail  
16 projects and who would give money toward it. Mr. Jesse Bell answered that they have considered  
17 creating a foundation and understand that there are entities out there who would love to donate to  
18 trails. The Trails Committee would love to know how the City Council and City leadership feel about  
19 raising funds in that way.

20 Councilwoman Bradshaw said that she took a tour of Draper's trail system with Mayor  
21 Walker, and learned that Draper gave naming rights to people who donated land or money to the  
22 trails system. She thought that was a great fundraising idea that perhaps the City could use a well.

23 Councilman Higginson asked if building these trailheads could potentially lead to the Forest  
24 Service taking them over and charging people money for use in the future. Mr. Hill said that he has  
25 not ever seen that happen in similar situations, it has always been very collaborative between cities  
26 and the Forest Service, and that the Forest Service doesn't really have the resources to regulate or  
27 police that sort of thing. Mr. Bell added that the Forest Service recognizes and relies on the  
28 municipalities to build and maintain the trail infrastructure as they don't have the resources to support  
29 it. Starting the conversation early with the Forest Service and involving them in our concept design is  
30 very helpful for both parties.

31 Councilman Simonsen asked what the process looks like moving forward, and Mr. Gary Hill  
32 said tonight they just want to make sure that the plan looks good to the Council, and at future dates  
33 the details of prioritization will be discussed. There is still a lot of work to do with land acquisitions  
34 and funding, but Staff wants to make sure they are on the right track to support the goals and visions  
35 of City leadership. The Councilmembers said the plan looks wonderful and they fully support moving  
36 forward. The Mayor thanked the people involved on the Trails Committee and the consultant for  
37 being at the meeting.

38  
39 The work session of the City Council was adjourned at 6:52 p.m.

40  
41  
42  
43  
44  
45

1 **Regular Meeting – 7:00 p.m.**  
2 **South Davis Metro Fire Station Conference Room**  
3

4 Mayor Lewis called the meeting to order at 6:58 p.m. and welcomed those in attendance. Cole  
5 Sonntag led the Pledge of Allegiance and Mrs. Beverly Ward, Bountiful resident, offered a prayer.  
6

7 **PUBLIC COMMENT**

8 The public comment section was opened at 7:01 p.m.  
9

10 Thomas Rogers (Meadows Apartments) stood to address the Council once again about the fire  
11 that took place at the Meadows Apartments. The man accused of starting the fire has been waiting  
12 over a year for something to happen so he can move on from this. He begged the Council to use their  
13 power to stop this “abuse of the law” and urge investigators to provide the evidence necessary to  
14 either convict or absolve the accused.

15 Gabriella (420 East 1800 South) stood to thank the Council for approving the new dog park in  
16 Bountiful. She has seen great improvements in her dog that has had problems in the past socializing  
17 with other dogs.

18 Aaron Burton (no address given) stood to thank the Council for the new dog park. It’s really  
19 wonderful to have a close and convenient place to take his family and their two dogs to let them run  
20 around and socialize with other dogs.

21 (The daughter of ) Charles Penrose (1396 South 300 West) came and spoke on behalf of her  
22 parents who live close to the new dog park. She is very grateful that she has somewhere to take her  
23 elderly parents to get them out of the house. They love going every night to watch the dogs play and  
24 to meet people. It has been such a great thing for their entire family.  
25

26 Councilwoman Bradshaw asked City Attorney, Mr. Clinton Drake if he would provide the  
27 Council with an update about the Meadows Fire trial. He informed the Council that the trial for the  
28 fire is being prosecuted by the Davis County’s Attorney’s Office. Bountiful City does not have any  
29 control over the timing or evidence in this case. As a result of Mr. Roger’s comments, Mr. Drake did  
30 inquire about the case and was able to learn that it appears discovery has been provided and that a  
31 hearing was recently held and the judge felt there was enough evidence for it to go to trial. He  
32 advised the Councilmembers to trust the process that is in place and to let it play out.  
33

34 The public comment section was closed at 7:09 p.m.  
35

36 **APPROVE MINUTES OF PREVIOUS MEETING HELD JULY 9, 2019**  
37

38 Councilwoman Harris made a motion to approve the minutes as printed and Councilman  
39 Simonsen seconded the motion. Councilman Knight asked that the minutes be revised from  
40 “Councilman Knight said he supports the project” to “Councilman Knight said he supports the Mayor  
41 signing the Resolution” (page 6, line 7). Councilwoman Harris amended her motion to include the  
42 revisions and Councilman Simonsen seconded the revised motion. The motion passed with  
43 councilmembers Bradshaw, Harris, Higginson, Knight and Simonsen voting “aye”.  
44  
45  
46

1 **COUNCIL REPORTS**

2 Councilwoman Bradshaw reported that there are two surveys on the City website that she  
3 encouraged everyone to go take. The first survey is for gathering suggestions in naming the new  
4 Plaza Park; that survey is open until the end of July. The other one is a South Davis Active  
5 Transportation plan survey looking into road biking routes.

6 Councilman Simonsen reported that Handcart Days was a wonderful celebration this year, and  
7 he especially loved the Bountiful Veteran’s Park float.

8 Councilwoman Harris reported that Bountiful has been granted a TEDx event for February of  
9 2020 and asked anyone who thinks they know someone who would be a good speaker to have them  
10 fill out an application.

11 Councilman Knight reported that after some comments made at the previous City Council  
12 meeting about the chaos of the dog park in the evenings, he went to the dog park for two consecutive  
13 nights to see how loud it was. There were a lot of dogs and a lot of people but he felt the noise level  
14 was low and that the park was just fine. He also thanked the City staff and everyone who helped  
15 participate in the Handcart Days Parade. It was a wonderful parade this year.

16 Councilman Higginson commented on the success of Handcart Days and said he heard a lot of  
17 good feedback from people he talked with. The fireworks were great, and it was also wonderful to see  
18 full tour buses at the Bountiful Museum all day.

19  
20 **CONSIDER APPROVAL OF WEEKLY EXPENDITURES >\$1,000 PAID July 1, 2, 8 & 9,**  
21 **2019**

22 Councilman Simonsen made a motion to approve the weekly expenditures and Councilman  
23 Higginson seconded the motion. The motion passed with Councilmembers Bradshaw, Harris,  
24 Higginson, Knight and Simonsen voting “aye”.

25  
26 **CONSIDER APPROVAL OF POLL WORKERS AS PRESENTED FOR THE 2019**  
27 **PRIMARY ELECTION AND ALTERNATIVES TO BE DETERMINED IF NEEDED – MR.**  
28 **GARY HILL**

29 Mr. Gary Hill, City Manager, said as required by State Law the City Council must appoint  
30 election judges. Davis County will be administering the election but the City Council must still  
31 appoint election judges and poll workers. He provided the Council with a list of individuals who are  
32 willing to work in that capacity and asked for their approval of those individuals and to authorize the  
33 County to find substitutes as circumstances may require. Councilwoman Bradshaw asked if the  
34 election judges and poll workers receive any compensation. It was answered that they do receive  
35 about \$5/hr or \$80/day.

36 Councilwoman Harris made a motion to approve the list of election judges and authorize the  
37 County to find substitutes and Councilman Higginson seconded the motion. The motion passed with  
38 Councilmembers Bradshaw, Harris, Higginson, Knight and Simonsen voting “aye”.

39  
40 **CONSIDER APPROVAL OF AN AGREEMENT BETWEEN BOUNTIFUL CITY AND**  
41 **SUNSET HOLLOW HOA REGARDING LANDSCAPING AND MAINTENANCE –MR.**  
42 **CLINTON DRAKE**

43 Mr. Drake, City Attorney, presented an agreement between Sunset Hollow HOA and  
44 Bountiful City regarding landscaping and maintenance. He explained that Sunset Hollow is a  
45 subdivision just east of the Bountiful Ridge Golf Course. They have been maintaining a landscaped  
46 area within the right of way and recently approached the City about clarifying who is responsible for

1 that area. The agreement specifies that Sunset Hollow can install and maintain any landscaping, and it  
2 will be their responsibility to pay for any water or permits that are required. They will also be  
3 required to maintain insurance for that property and list the City as an additional insured. The City  
4 agrees to allow the HOA to maintain that right of way and will provide reasonable notice of any  
5 changes that need to be made. The City also agrees to maintain curb, gutter, sidewalk and retaining  
6 walls. He recommends that the Council approve the agreement.

7 Councilman Higginson made a motion to approve the agreement and Councilwoman  
8 Bradshaw seconded the motion. The motion passed with councilmembers Bradshaw, Harris,  
9 Higginson, Knight and Simonsen voting “aye”.

10  
11 **CONSIDER APPROVAL OF A PRELIMINARY SITE PLAN FOR A THREE-UNIT MULTI-**  
12 **FAMILY BUILDING LOCATED AT 170 NORTH 100 WEST – MR. FRANCISCO**  
13 **ASTORGA**

14 Mr. Astorga, City Planner, presented the preliminary site plan for a three-unit multi-family  
15 building located at 170 North 100 West. The site is approximately ¼ of an acre and is located in the  
16 Downtown zone. The existing single-family dwelling and garage on this parcel will be demolished to  
17 make room for the new building. He has met with the developer and they are still working on  
18 revisions before it is ready for final approval, but the Planning Commission has recommended the  
19 preliminary plan for approval at this time.

20 Councilman Higginson made a motion to approve the preliminary site plan and Councilman  
21 Knight seconded the motion. The motion passed with councilmembers Bradshaw, Harris, Higginson,  
22 Knight and Simonsen voting “aye”.

23  
24 **ADJOURN**

25 Councilwoman Bradshaw made a motion to adjourn the regular session, and Councilman  
26 Higginson seconded the motion. The motion passed with Councilmembers Bradshaw, Harris,  
27 Higginson, Knight and Simonsen voting “aye”.

28  
29  
30 The regular session of City Council was adjourned at 7:22 p.m.

  
\_\_\_\_\_  
Mayor Pro Tem Chris R. Simonsen

  
\_\_\_\_\_  
City Recorder